# **Public Meeting**

# Utah Committee of Consumer Services

**Utah Department of Commerce** 

May 9, 2007



## **Administrative Matters**

Dee Jay Hammon



## **Public Comment**



## **Update:** GSS/EAC Tariff

Michele Beck



### **Commission Order**

- On April 24<sup>th</sup>, the Commission issued its Order, along with a press release
- The Order denied the stipulation
  - Stated level of evidence not met
  - Cited issues such as cost causation and fairness in rates
  - Offered alternative solutions such as refinancing and legislative action



### **Committee Staff Reaction**

- The Order referenced some of the issues important to the Committee (cost causation and fairness of rates)
  - Conclusion still points to a rate case
- It appears that not all of our points were well understood
- Our primary concerns about the Order are process oriented



## **CET Update**

#### Dan Gimble



#### **CET Settlement**

- CET Mechanism 1-Year Pilot
- Lost Revenue Recovery limited to 1% of total GS Revenues (capped @ \$8M)
- QGC commits to develop residential and commercial DSM Programs for at least 3 years
- 8-month period to explore CET alternatives



## **DSM Programs**

- 1<sup>st</sup> year budget -- \$7 M
- CCS staff has actively participated in DSM stakeholder meetings
- Questar's DSM programs have ramped up quickly and appear to be well received
- Key issue relates to monitoring and verification of estimated DSM program savings



#### **CET Mechanism**

- CET Deferral Account Balance
  - Initial credit of \$1.1 M per Settlement
  - Currently a debit of \$850,000
- CET monthly entries show significant swings despite stable natural gas prices and strong local economy
- Questar may propose changes to address the monthly fluctuations in the account



## April 19th Technical Workshop

- Questar indicated it will request continuation of the CET
- DPU indicated it will likely support continuation of the CET
- CCS staff stated that it:
  - 1) supports cost-effective DSM programs,
  - 2) does not support continuation of CET, and
  - 3) recommends other approaches to revenue uncertainty due to declining use per customer trend and DSM programs

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#### **CET Update**

### **Committee Staff Concerns**

- CET (decoupling) is a significant departure from traditional regulation
- CET provides Questar with a cost-free revenue hedge
- Lost revenues due to DSM programs are minimal
- Other mechanisms exist to remove utility barriers to promoting DSM programs
- Questar's earnings have been relatively stable in recent years



## **Decoupling Is Not Pro-Consumer**

- Decoupling shifts risks from the company to the consumer
  - In this case, no adjustments to rate of return to reflect change in risk profile
- Decoupling addresses issues beyond usage changes due to conservation
- ELCON issued a position statement opposing decoupling mechanisms
- NASUCA may issue a position statement opposing decoupling mechanisms



## Other Solutions Are Available

- <u>DSM Lost Revenues</u>—lost revenue recovery limited to DSM programs
- <u>Future Test Years</u>—adjust revenues for estimated energy efficiency savings
- <u>Repression Adjustments</u>—adjust revenues in historic test year for energy efficiency savings
- <u>Direct Incentives</u>—performance-based incentives for meeting DSM program targets
- Frequent Rate Cases—last Questar general rate case was in 2003

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## **CET Schedule & Next Steps**

- Schedule
  - Direct testimony due on June 1, 2007
  - Commission hearings by or on September 14,
     2007
- Next Steps
  - Committee discussion and direction



# 2006 Review of Questar's Gas Costs (McFadden Report)

**Eric Orton** 



## **Basics of Report**

- Objective: to review all aspects associated with the costs included in the Questar's Pass-Through filing.
- Study began 5/6/05
- Draft report sent to staff on 10/23/06



#### What did we learn?

- The final product was not what we expected
  - -Too much glossy report, not enough substance
  - -Equal weight to significant and superficial issues
- Staff reviewed the report and pulled out several key issues
  - -Some issues require further inquiry



## **Next Steps**

- Staff will pursue the issues in other venues, rather than work for a final version of the report.
- Meeting is scheduled to share information with DPU.
- Staff will integrate the issues into our analysis of other ongoing utility filings.

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# Questar's Semi-Annual Pass Through Filing

Eric Orton



#### The News is ... No News

- Gas Prices
  - Forecast \$7.27
  - Current \$7.12
- 191 Balance
  - Forecast \$0
  - Current \$50 million
- Increase in the price, decrease in the balance--net zero

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# Rocky Mountain Power Service Quality Issues

Michele Beck



## **Committee Prior Involvement**

- Utah Storm 2003
  - Service Quality Task Force
  - Williams Report
  - Committee Recommendations
- 2006 Rate Case
  - CCS argued, and Company agreed, for certain benchmarks of distribution maintenance



## **Ongoing Processes**

- DPU hiring Williams to do follow up study
  - Committee staff will review and provide input for scope of study
- Individual Complaints
- Potential attention at the legislature



### **Committee Staff Involvement**

- Provide assistance to individuals consistent with statutory duty
- Monitor all ongoing processes for evidence of problems requiring action
- Track progress regarding distribution maintenance in next rate case
- Evaluate potential need to bring in our own experts



## Climate Change

Cheryl Murray



#### **Climate Change**

#### Introduction

- Today is the first of a series of discussions
- We are not requesting specific action at this time.
- These issues will be important to future decisions.



## Policy Development in Early Stages

- Federal initiatives to address climate change are being considered (e.g. emission limits and renewable standards)
- Governor Huntsman has shown serious interest
  - Energy policy includes participation in the EPA Clean
     Energy Environment State Partnership
  - Advisory council with express charge to consider the science, economics and policy around climate change
  - Goal is efficiency improvement of 20% by 2020
  - Talk of future renewable initiatives



#### **Climate Change**

## **Potential Rate Impacts**

- The trend is toward policy that mandates mitigation of environmental impacts
- Regulations will certainly impact the utility planning process and resource selection
- These changes will impact the costs of new resources and also (potentially) the costs of existing resources
- The costs impacts will translate into rate changes for our constituent consumers
- Utah energy users may also be expected to change consumption patterns and adapt to changes in the utility's operations

  \*\*Operations\*\*

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#### **Future Discussions**

- This issue will be further considered at additional Committee meetings. The topics will include:
  - Specific types of policy changes that we may face
  - How these changes could impact rates and the kind of analysis we pursue



#### **Climate Change**

## Today's Speaker

- David Chapman, Ph.D.
  - Dean, The Graduate School, University of Utah
  - Associate Vice President for Graduate Studies
  - Professor of Geology and Geophysics



## Other Business/Adjourn